

Economic and Environmental Wellbeing Scrutiny and Policy Development Committee

Wednesday 17 February 2016 at 5.00 pm

To be held at the Town Hall, Pinstone Street, Sheffield, S1 2HH

The Press and Public are Welcome to Attend

Membership

Councillors Bob Johnson (Chair), Ian Auckland (Deputy Chair), Lewis Dagnall, Gill Furniss, Neale Gibson, Julie Gledhill, Ibrar Hussain, Helen Mirfin-Boukouris, Roy Munn, Robert Murphy, Joe Otten, Ray Satur, Martin Smith, Steve Wilson and Paul Wood

Substitute Members

In accordance with the Constitution, Substitute Members may be provided for the above Committee Members as and when required.

PUBLIC ACCESS TO THE MEETING

The Economic and Environmental Wellbeing Committee exercises an overview and scrutiny function in respect of the planning, development and monitoring of service performance and other issues in respect of the area of Council activity relating to planning and economic development, wider environmental issues, culture, leisure, skills and training, and the quality of life in the City.

A copy of the agenda and reports is available on the Council's website at www.sheffield.gov.uk. You can also see the reports to be discussed at the meeting if you call at the First Point Reception, Town Hall, Pinstone Street entrance. The Reception is open between 9.00 am and 5.00 pm, Monday to Thursday and between 9.00 am and 4.45 pm. on Friday. You may not be allowed to see some reports because they contain confidential information. These items are usually marked * on the agenda.

Members of the public have the right to ask questions or submit petitions to Scrutiny Committee meetings and recording is allowed under the direction of the Chair. Please see the website or contact Democratic Services for further information regarding public questions and petitions and details of the Council's protocol on audio/visual recording and photography at council meetings.

Scrutiny Committee meetings are normally open to the public but sometimes the Committee may have to discuss an item in private. If this happens, you will be asked to leave. Any private items are normally left until last. If you would like to attend the meeting please report to the First Point Reception desk where you will be directed to the meeting room.

If you require any further information about this Scrutiny Committee, please contact Alice Nicholson, Policy and Improvement Officer on 0114 27 35065 or [email alice.nicholson@sheffield.gov.uk](mailto:alice.nicholson@sheffield.gov.uk)

FACILITIES

There are public toilets available, with wheelchair access, on the ground floor of the Town Hall. Induction loop facilities are available in meeting rooms.

Access for people with mobility difficulties can be obtained through the ramp on the side to the main Town Hall entrance.

**ECONOMIC AND ENVIRONMENTAL WELLBEING SCRUTINY AND POLICY
DEVELOPMENT COMMITTEE AGENDA
17 FEBRUARY 2016**

Order of Business

- 1. Welcome and Housekeeping Arrangements**
- 2. Apologies for Absence**
- 3. Exclusion of Public and Press**
To identify items where resolutions may be moved to exclude the press and public
- 4. Declarations of Interest** (Pages 1 - 4)
Members to declare any interests they have in the business to be considered at the meeting
- 5. Minutes of Previous Meeting** (Pages 5 - 10)
To approve the minutes of the meeting of the Committee held on 16th December, 2015
- 6. Public Questions and Petitions**
To receive any questions or petitions from members of the public
- 7. The Future Role of the City Centre**
To receive a presentation from Edward Highfield, Director of Creative Sheffield
- 8. Work Programme 2015/16** (Pages 11 - 14)
Report of the Policy and Improvement Officer
- 9. Date of Next Meeting**
The next meeting of the Committee will be held on Wednesday, 17th March, 2016, at 5.00 pm, in the Town Hall

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ADVICE TO MEMBERS ON DECLARING INTERESTS AT MEETINGS

If you are present at a meeting of the Council, of its executive or any committee of the executive, or of any committee, sub-committee, joint committee, or joint sub-committee of the authority, and you have a **Disclosable Pecuniary Interest (DPI)** relating to any business that will be considered at the meeting, you must not:

- participate in any discussion of the business at the meeting, or if you become aware of your Disclosable Pecuniary Interest during the meeting, participate further in any discussion of the business, or
- participate in any vote or further vote taken on the matter at the meeting.

These prohibitions apply to any form of participation, including speaking as a member of the public.

You **must**:

- leave the room (in accordance with the Members' Code of Conduct)
- make a verbal declaration of the existence and nature of any DPI at any meeting at which you are present at which an item of business which affects or relates to the subject matter of that interest is under consideration, at or before the consideration of the item of business or as soon as the interest becomes apparent.
- declare it to the meeting and notify the Council's Monitoring Officer within 28 days, if the DPI is not already registered.

If you have any of the following pecuniary interests, they are your **disclosable pecuniary interests** under the new national rules. You have a pecuniary interest if you, or your spouse or civil partner, have a pecuniary interest.

- Any employment, office, trade, profession or vocation carried on for profit or gain, which you, or your spouse or civil partner undertakes.
- Any payment or provision of any other financial benefit (other than from your council or authority) made or provided within the relevant period* in respect of any expenses incurred by you in carrying out duties as a member, or towards your election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.

*The relevant period is the 12 months ending on the day when you tell the Monitoring Officer about your disclosable pecuniary interests.

- Any contract which is made between you, or your spouse or your civil partner (or a body in which you, or your spouse or your civil partner, has a beneficial interest) and your council or authority –
 - under which goods or services are to be provided or works are to be executed; and
 - which has not been fully discharged.

- Any beneficial interest in land which you, or your spouse or your civil partner, have and which is within the area of your council or authority.
- Any licence (alone or jointly with others) which you, or your spouse or your civil partner, holds to occupy land in the area of your council or authority for a month or longer.
- Any tenancy where (to your knowledge) –
 - the landlord is your council or authority; and
 - the tenant is a body in which you, or your spouse or your civil partner, has a beneficial interest.
- Any beneficial interest which you, or your spouse or your civil partner has in securities of a body where -
 - (a) that body (to your knowledge) has a place of business or land in the area of your council or authority; and
 - (b) either -
 - the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body; or
 - if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you, or your spouse or your civil partner, has a beneficial interest exceeds one hundredth of the total issued share capital of that class.

If you attend a meeting at which any item of business is to be considered and you are aware that you have a **personal interest** in the matter which does not amount to a DPI, you must make verbal declaration of the existence and nature of that interest at or before the consideration of the item of business or as soon as the interest becomes apparent. You should leave the room if your continued presence is incompatible with the 7 Principles of Public Life (selflessness; integrity; objectivity; accountability; openness; honesty; and leadership).

You have a personal interest where –

- a decision in relation to that business might reasonably be regarded as affecting the well-being or financial standing (including interests in land and easements over land) of you or a member of your family or a person or an organisation with whom you have a close association to a greater extent than it would affect the majority of the Council Tax payers, ratepayers or inhabitants of the ward or electoral area for which you have been elected or otherwise of the Authority's administrative area, or
- it relates to or is likely to affect any of the interests that are defined as DPIs but are in respect of a member of your family (other than a partner) or a person with whom you have a close association.

Guidance on declarations of interest, incorporating regulations published by the Government in relation to Disclosable Pecuniary Interests, has been circulated to you previously.

You should identify any potential interest you may have relating to business to be considered at the meeting. This will help you and anyone that you ask for advice to fully consider all the circumstances before deciding what action you should take.

In certain circumstances the Council may grant a **dispensation** to permit a Member to take part in the business of the Authority even if the member has a Disclosable Pecuniary Interest relating to that business.

To obtain a dispensation, you must write to the Monitoring Officer at least 48 hours before the meeting in question, explaining why a dispensation is sought and desirable, and specifying the period of time for which it is sought. The Monitoring Officer may consult with the Independent Person or the Council's Standards Committee in relation to a request for dispensation.

Further advice can be obtained from Gillian Duckworth, Director of Legal and Governance on 0114 2734018 or email gillian.duckworth@sheffield.gov.uk.

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Economic and Environmental Wellbeing Scrutiny and Policy Development
Committee

Meeting held 16 December 2015

PRESENT: Councillors Ian Auckland (Deputy Chair), Lewis Dagnall, Neale Gibson, Julie Gledhill, Roy Munn, Robert Murphy, Joe Otten, Ray Satur, Martin Smith and Paul Wood

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1. APOLOGIES FOR ABSENCE

1.1 Apologies for absence were received from the Chair (Councillor Bob Johnson) and Councillors Ibrar Hussain, Helen Mirfin-Boukouris and Steve Wilson.

2. EXCLUSION OF PUBLIC AND PRESS

2.1 No items were identified where resolutions may be moved to exclude the public and press.

3. DECLARATIONS OF INTEREST

3.1 There were no declarations of interest.

4. MINUTES OF THE PREVIOUS MEETING

4.1 The minutes of the meeting of the Committee held on 3rd November 2015, were approved as a correct record and, arising therefrom, the Chair stated that a briefing note on the implications with regard to the inclusion on the Council's Electoral Register being added to the eligibility criteria in terms of entitlement to assisted waste collections, had been circulated to members of the Committee.

5. PUBLIC QUESTIONS AND PETITIONS

5.1 Diana Stimely raised concerns with regard to bus timetables, following the recent changes, indicating that, in her view, this was caused by buses travelling across the City, and questioned whether the buses could run into town and return.

5.2 The Chair stated that this, along with other issues regarding the recent bus changes, would be considered by the Committee, at a meeting to be arranged, following referral of the issues from the Council meeting on 2nd December 2015.

6. BROADBAND AND ECONOMIC DEVELOPMENT

6.1 The Committee received a presentation from Edward Highfield, Director of Creative Sheffield, and David Oliver, Solutions Architect, Resources, on proposed plans for the provision of broadband in the City, together with the economic benefits. The presentation focused on the importance of broadband, what had been done

previously in terms of the installation of broadband in the City, what was being done at the present time and what the plans were for the future.

- 6.2 David Oliver reported on the importance and benefits of broadband, referring specifically to social and digital inclusion, the creation of new jobs, its ability to improve people's skills, enable existing businesses to grow and to attract new businesses to the City, and the reduction of local energy consumption. He made reference to the Council's Corporate Plan 2015-18, which indicated that Sheffield would become 'a superfast, digitally connected City' by being 'amongst the most connected cities in the UK, where businesses could access the technology to grow, making the City Region an attractive location to run a business and work in'.
- 6.3 Edward Highfield reported on the work undertaken in the past in terms of the installation of broadband, referring specifically to the Digital Region. He stated that Digital Region Ltd had initiated a programme in terms of the installation of broadband in 2005/06, having a target of 98% coverage across South Yorkshire but, unfortunately, the execution of the programme was not found to be financially viable, and was closed in 2013, with the Company going into liquidation in 2015. Mr Highfield reported on the impact of the closure of the broadband programme, indicating that it had resulted in major financial and reputational damage. It had affected attitudes to broadband across South Yorkshire, coverage had been reduced to 80%, there were no further plans to invest before 2017, whereas all other regions were investing in broadband, resulting in the region being left behind nationally.
- 6.4 In terms of current developments, David Oliver reported on the Rural Broadband Programme/Superfast Extension, a Government programme funded by the Department for Culture, Media and Sport (DCMS), Sheffield City Region and British Telecom, and subsidised the extension of the current BT network with no risk to Sheffield City Council. The Programme would enable access to superfast broadband for 97.9% of premises, and access to basic broadband for the remaining 2.1%. There would also be access to superfast broadband for 79% of enterprise zones and business parks, and the roll out was ahead of schedule, with around 10,000 homes planned to have access by Christmas. Mr Oliver stated that the Programme excluded Sheffield City Centre. In terms of the future of the Programme, it was stated that plans were at an advanced stage to increase overall coverage beyond 97.9% and to provide even faster broadband speeds - ultrafast - to enterprise zones and key business parks so that they become some of the best connected in the country. Mr Oliver stressed that the rationale for this aspect of the Programme was local economic growth and inward investment.
- 6.5 Members of the Committee raised questions and the following responses were provided:-
- The guidelines in terms of what areas should be decided as rural were set by the European Commission and based on these guidelines, Sheffield City Centre (the area within the inner ring road) was not included in the Rural Broadband Programme. The fact that the definition of Sheffield City Centre was not as big as the definition used for city centres of other major cities, had

proved to be beneficial.

- The difference in the price between superfast and ultrafast broadband would mainly depend on the market. BT and other national Internet Service Providers (ISPs) would organise their own national advertising campaigns, which would include TV advertising. The Superfast South Yorkshire Project Team was planning to implement a local “demand stimulation” programme, including, for example, the organisation of various awareness events and visiting businesses in person to explain the benefits of superfast/ultrafast broadband.
- Regarding the roll out plan, the area defined as “commercial” on the Superfast South Yorkshire Roll Out Map was referring to where there was an existing superfast broadband service, provided by BT, Virgin or any other major communication companies, and which included the majority of Sheffield.
- The Superfast South Yorkshire Team was planning to increase overall coverage beyond 97.9% to provide even faster broadband speeds to enterprise zones and key business parks, such as the Advanced Manufacturing Park (where this was permissible in the scheme), so that they become the best connected in the country.
- Broadband was on offer as part of the Digital Region Programme, but the take-up was not sufficient to make it financially viable. One of the issues with Digital Region was that it was a stand-alone network, separate to BT. The Rural Broadband Programme would use BT’s existing network, which would be expanded. In addition, any financial risks, particularly relating to the level of take-up, would be faced by BT.
- There was a good working relationship between the Sheffield City Council Streets Ahead Team, Amey and BT, which included a joint working protocol between the two parties. The Rural Broadband Programme was currently three to five months ahead of the planned schedule.
- At the start of the Programme, an exercise was undertaken in terms of the identification of the intervention area on the basis that public money could not be spent on providing coverage in those areas where BT or Virgin had existing broadband coverage.
- In terms of future plans for the City Centre, the Council would not be able to fund the installation of broadband as using public money would contravene current state aid rules. However, a number of new companies, including Sheffield-based companies, had recently increased its wireless broadband coverage in the City Centre. It was envisaged that there would be a private sector solution for most of the businesses and major residential developments in the City Centre. However, the Council was considering a range of options for residents and businesses further to increase choice.
- There was a list of postcodes that define the City Centre area in terms of those

addresses not included in the Programme.

- Discussions were taking place with colleagues in the Planning Service in order to see if it was possible to include the provision of broadband to new developments and major renovations in planning policy in some way.

6.6 RESOLVED: That the Committee:-

- (a) notes the information reported as part of the presentation, and the responses to the questions raised;
- (b) thanks Edward Highfield and David Oliver for the presentation;
- (c) welcomes the progress made in connection with the Rural Broadband Programme and recognises the need for the City Centre to be at the heart of the plans in terms of attracting businesses and trade to the City; and
- (d) requests an update report in respect of the Programme, together with details of the contract change request, to be considered at a future meeting or circulated to Members for information.

7. WORK PROGRAMME 2015/16

7.1 The Policy and Improvement Officer submitted a report attaching the draft Work Programme for 2015/16.

7.2 The Chair referred to the issue regarding bus services, specifically to the motion passed at the Council meeting held on 2nd December 2015, referring the issue to this Committee, and suggested that a special meeting be held to discuss the issues prior to a meeting of the Sheffield City Region Combined Authority Transport Committee to be held on 29th February 2016, to consider the effects of the recent changes. Councillor Neale Gibson suggested that it would be better to scrutinise the revised proposals made at the meeting of the Transport Committee and therefore, the issues should be discussed at this Committee's scheduled meeting on 16th March 2016.

7.3 RESOLVED: That the Committee:-

- (a) notes the contents of the report now submitted, together with the comments now made;
- (b) agrees that the issues regarding the recent bus changes, including the views of the six petitioners who submitted petitions on the issue at the Council meeting on 2nd December 2015, be considered at its scheduled meeting on 16th March 2016.

(NOTE: Prior to the passing of the above resolution, an alternative motion, moved by Councillor Ian Auckland and seconded by Councillor Rob Murphy, in the following form, was put to the vote and negatived:-

- “(b) agrees that the issues regarding the recent bus changes, including the views of the six petitioners who submitted petitions on the issue at the Council meeting on 2nd December 2015, be considered at a special meeting to be held prior to the meeting of the Transport Committee on 29th February 2016.”

The votes on the alternative motion were ordered to be recorded and were as follows:-

- For the motion (4) - Councillors Ian Auckland, Rob Murphy, Joe Otten and Martin Smith.
- Against the motion (6) - Councillors Lewis Dagnall, Neale Gibson, Julie Gledhill, Roy Munn, Ray Satur and Paul Wood

8. SHEFFIELD MONEY

- 8.1 The Committee received and noted a report of the Director of Policy, Performance and Communications, containing details on the background to the establishment of Sheffield Money as an organisation, and providing an initial update on the progress from the first six weeks of trading.

9. MATTHEW BORLAND

- 9.1 The Chair reported that Matthew Borland, Policy and Improvement Officer, was attending his last scheduled meeting of the Committee, as he would be starting a new job at the University of Sheffield on 15th February, 2016.
- 9.2 RESOLVED: That the Committee places on record its thanks and appreciation for the excellent work undertaken by Mr Borland, whilst in the post of Policy and Improvement Officer during the last two years.

10. DATE OF NEXT MEETING

- 10.1 It was noted that the next meeting of the Committee would be held on Wednesday, 17th February 2016, at 5.00 pm, in the Town Hall.

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Report to Economic and Environmental Wellbeing Scrutiny & Policy Development Committee 17th February 2016

Report of: Policy & Improvement Officer

Subject: Work Programme 2015/16

Author of Report: Matthew Borland, Policy and Improvement Officer
matthew.borland@sheffield.gov.uk
0114 273 5065

A proposed work programme is attached at appendix 1 for the Committee's consideration and discussion.

The proposed work programme aims to focus on a small number of issues, in depth. This means that the Committee will need to prioritise which issues will be included on formal meeting agendas. In doing this, the Committee may wish to reflect on the prioritisation principles attached at appendix 2 to ensure that scrutiny activity is focussed where it can add most value.

Where an issue is not appropriate for inclusion on a meeting agenda, but there is significant interest from members, the Committee can request written briefings or presentations outside of formal scrutiny meeting time.

The Scrutiny Committee is being asked to:

- Comment on the proposed work programme
 - Identify priorities for inclusion on agendas
 - Identify items for written briefings
-

**Economic and Environmental Wellbeing Scrutiny & Policy Development Committee
Draft Work Programme 2015-16**

Please note: the draft work programme is a live document and so is subject to change.

Potential Item	Rationale	Date
Bus services in Sheffield	A Council Motion agreed at December's meeting referred this issue to the Scrutiny Committee, and 6 petitions reported to the same Council meeting were also referred to the Scrutiny Committee	March 2016
Sheffield's International Economic Commission	April 2015: the Committee should (A) monitor the developments of Sheffield's International Economic Commission and (B) give consideration to (1) establishing a Task Group during 2015/16 to scrutinise the proposals in respect of the Commission	
Library services in the city	During the discussion at July's meeting on Walkley Library the Committee agreed to add library services in the City in general to the Work Programme 2015/16	
Streets Ahead	Committee requested an update following discussion of the Streets Ahead Action Plan on Street Lighting in July 2014.	

Written briefings (without agenda time)		
Cycling Inquiry Progress	To update the Committee on implementation. In July 2014 the Committee asked for an update on progress in one year's time.	
Air Quality	Follow up to the Committee's discussion in February 2015.	
Modernisation of Cabinet Highways Committee - review of new arrangements	The Committee requested at its April 2013 meeting that a review of the new arrangements be undertaken following implementation	

Enforcement action on litter dropping	A written briefing was requested at the Committee's September 2015 meeting	
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The Committee's remaining scheduled meeting date is

- 5.00pm Wednesday 16th March 2016

Selecting Scrutiny topics

This tool is designed to assist the Scrutiny Committees focus on the topics most appropriate for their scrutiny.

- **Public Interest**
The concerns of local people should influence the issues chosen for scrutiny;
- **Ability to Change / Impact**
Priority should be given to issues that the Committee can realistically have an impact on, and that will influence decision makers;
- **Performance**
Priority should be given to the areas in which the Council, and other organisations (public or private) are not performing well;
- **Extent**
Priority should be given to issues that are relevant to all or large parts of the city (geographical or communities of interest);
- **Replication / other approaches**
Work programmes must take account of what else is happening (or has happened) in the areas being considered to avoid duplication or wasted effort. Alternatively, could another body, agency, or approach (e.g. briefing paper) more appropriately deal with the topic

Other influencing factors

- **Cross-party** - There is the potential to reach cross-party agreement on a report and recommendations.
- **Resources**. Members with the Policy & Improvement Officer can complete the work needed in a reasonable time to achieve the required outcome